# **Public Document Pack**



# CABINET Supplementary Agenda

Date Monday 12<sup>th</sup> February 2024

Time 6.00 pm

Venue Crompton Suite, Civic Centre, West Street, Oldham, OL1 1NL

Notes 1. DECLARATIONS OF INTEREST- If a Member requires advice on any item involving a possible declaration of interest which could affect his/her ability to speak and/or vote he/she is advised to contact Paul Entwistle or Constitutional Services at least 24 hours in advance of the meeting.

2. CONTACT OFFICER for this agenda is Constitutional Services Tel. 0161 770 5151 or email <u>constitutional.services@oldham.gov.uk</u>

MEMBERSHIP OF THE CABINET Councillors Ali, Brownridge, Dean, Goodwin, F Hussain, Jabbar, Mushtaq, Shah (Chair) and Taylor

#### Item No

- 6 Draft Minutes of the Governance, Strategy and Resources Scrutiny Panel held 25th January 2024 (Pages 1 - 12)
- 7 Draft Minutes of the Governance, Strategy and Resources Scrutiny Panel held 8th February 2024 (Pages 13 - 18)

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# Public Document Pack Agenda Item 6 <u>GOVERNANCE, STRATEGY AND RESOURCES SCRUTINY BOARD</u> <u>25/01/2024 at 6.00 pm</u>



Present: Councillor McLaren (Chair)

Councillors Al-Hamdani, J. Hussain, Moores, Surjan and Woodvine

Also in Attendance: Cllr A Shah

Cllr M Ali

Cllr B Brownridge

Cllr P Dean

Cllr C Goodwin Cllr F Hussain

Cllr A Jabbar MBE

Cllr S Mushtaq

Matthew Bulmer

Emma Barton Paul Clifford

**Neil Consterdine** 

Andy Cooper Nasir Dad Julie Daniels Jonathan Downs Paul Entwistle Rebecca Fletcher Steve Hughes

Gerard Jones

Sarah Johnston Chris Kelsall

Shelley Kipling Andrew Mather Jayne Ratcliffe Lee Walsh Member for Reform & Regeneration Cabinet Member for Education & Skills Cabinet Member for Health & Social Care Cabinet Member for Communities & Culture Cabinet Member for Neighbourhoods Cabinet Member for Business, **Employment & Enterprise** Cabinet Member for Finance & **Corporate Resources** Cabinet Member for Children and Young People **Director Education Early Years and** Skills **Deputy Chief Executive (Place)** Director of Economy

Leader of the Council and Cabinet

Assistant Director Youth, Leisure and Communities Senior Finance Manager **Director of Environment** Director of Children's Services Strategy, Partnerships and Policy **Director of Legal Services Director of Public Health** Assistant Director for Strategy & Performance Managing Director Children and Young People **Director of Finance** Assistant Director of Finance (Capital & Transformation) Assistant Chief Executive **Constitutional Services Director of Adult Social Care** Finance Manager - Capital and Treasury

# APOLOGIES FOR ABSENCE

There were no apologies for absence received.

# 2 URGENT BUSINESS

There were no items of urgent business received.

### 3 DECLARATIONS OF INTEREST



Councillor Surjan declared a non-prejudicial pecuniary interest in Item 7, Revenue Budget 2024/25 in relation to the funding of voluntary organisations.

# 4 PUBLIC QUESTION TIME

No public questions were submitted.

### 5 MINUTES OF PREVIOUS GOVERNANCE, STRATEGY AND RESOURCES SCRUTINY BOARD MEETING

In relation to Minute 13 the Assistant Director of Finance (Capital & Transformation) reported that the reason that there had been no Board meetings for Oldham Economic Development Association (OEDA was that OEDA is a dormant Company and has been so for several years.

The OPP shares are nominally owned by Southlink Developments Limited. However, they are held in trust on behalf of the Council. Therefore the Council holds all beneficial interest. Whilst OEDA owns 100% of the shares in Southlink, it does not have any interest in the shares of OPP. This is important in relation to tax liability. Therefore, it is not proposed that OEDA has any part in the decision to sell the shares and importantly is seen not to have any part in it.

**RESOLVED** that the information in relation to minute 13 is noted and that the minutes of the meeting held on 14<sup>th</sup> December 2023 be approved as a correct record.

#### REVENUE MONITOR AND CAPITAL INVESTMENT PROGRAMME 2023/24: MONTH 8 - NOVEMBER 2023

#### **Introductory Statement**

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The Cabinet Member for Finance and Corporate Resources made an introductory statement setting out the background and context for pressures faced in the current year and developing the budget for 2024. It had been an extremely challenging year with the Council facing an overspend of £16m. Particular pressures had resulted from Government policies, austerity, cost of living and benefit changes.

2024/25 would be the sixth year that the Government had made a one year final settlement making long term planning challenging. The Government had recently announced that a £500 million fund would be available for children's' services and social care but it was unclear what the authorities share would be or when it would be available. The Household Support Grant and Council tax Support Grant would end in March and no announcement had been made as to what funding would then be available.

In order to produce a balanced budget for 2024/2025 it was necessary to achieve savings of  $f_{22}$ .8 m. In putting forward

proposals for cuts in services, increases in Council Tax, the uses of Reserves and increases in service charges the Administration was putting forward a balanced and robust budget



#### Report

Consideration was given to a report of the Director of Finance an update on the Council's 2023/24 forecast revenue budget position at Annex 1 and the financial position of the capital programme as at 30 November 2023 (Month 8) together with the revised capital programme 2023/24 to 2027/28, as outlined in section two of the report at Annex 2.

The Cabinet Member for Finance and Corporate Resources and the Director of Finance presented the report and addressed enquiries of the Committee.

With regard to the Revenue position, The forecast outturn position for 2023/24 is a projected adverse variance of £16.194m after allowing for approved and pending transfers to and from reserves. There are significant variances contained within the projected net overspend within three areas forecasting pressures: Children's Services a pressure of £13.386m; Place and Economic Growth a pressure of £5.312m; and Community Health and Adult Social Care a pressure of £0.815m. The report set out action taken to address variances and take mitigating action. Favourable variances across the remaining portfolios totalling £3.318m are offsetting these pressures in these three areas.

The forecast pressure of £16.194m at Month 8 is an increase of  $\pounds$ 1.605m on the adverse position of £14.589m reported at quarter 2. Management actions that have been approved to review and challenge planned expenditure, control recruitment and to maximise income was hoped to have an impact on the anticipated outturn deficit position.

Information on the Month 8 position of the Dedicated Schools Grant (DSG), Housing Revenue Account (HRA) and Collection Fund was also outlined in the report. As previously reported, the position on the DSG continues to improve and as at month 8 it is forecasting an in-year surplus of £2.117m, with an estimate that the year-end position would be a surplus of £3.561m. Action will continue to be taken with the aim of mitigating cost pressures and delivering and maintaining a surplus position. To assist, Oldham is taking part in the Department for Education sponsored Delivering Better Value in SEND (Special Educational Needs and Disabilities) which will provide dedicated support for the SEND Review reforms to 55 Local Authorities with historical DSG deficit issues with the aim of putting the DSG of participating Authorities on a more financially sustainable footing There are currently no significant issues of concern in relation to the HRA. The Collection Fund is forecasting an inyear surplus of £0.805m. The Collection Fund is particularly volatile, whilst currently in surplus the position will continue to be closely monitored throughout the year as any surplus or deficit

at the end of the financial year will have a direct budgetary impact in 2024/25.



In Relation to the Capital Budget the report outlines the most up to date capital spending position for 2023/24 to 2027/28 for approved schemes. The revised capital programme budget for 2023/24 is £78.633m at the close of month 8, a net decrease of £31.672m from the original budget of £110.305m. Actual expenditure to 30 November 2023 was £46.267m (58.84% of the forecast outturn). It is likely that the forecast position will continue to change as the year draws to a close with additional re-profiling into future years.

**RESOLVED:** that the Report be accepted and commended to Cabinet

1. Forecast revenue outturn for 2023/24 at Month 8 being a £16.194m adverse variance having regard to the action being taken to manage expenditure;

2. Forecast positions for the Dedicated Schools Grant, Housing Revenue Account and Collection Fund; and

3. Revised capital programme for 2023/24 and the forecast for the financial years to 2027/28 as at Month 8.

#### REVENUE BUDGET 2024/25 AND 2025/256AND MEDIUM-TERM FINANCIAL STRATEGY 2025/26 THROUGH TO 2028/29

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Consideration was given to a report of the Director of Finance which provide the Overview and Scrutiny Committee with the budget reduction requirement and the Administration's budget proposals for 2024/25 and a forecast of the 2025/26 position having regard to the Provisional Local Government Finance Settlement (PLGFS) published on 18 December 2023. The report also presents the financial forecasts for the remainder of the Medium Term Financial Strategy (MTFS) period 2025/26 to 2028/29.

It was reported that the starting point for preparing the 2024/25 revenue budget estimates is the underlying base budget of £275.5m. The 2023/24 revenue budget forecast outturn position highlights a current unfavourable projected variance of £16.2m; which will need to be financed from reserves. This is in addition to the general contribution from reserves of £10.8m towards the 2023/24 budget approved by Council in March 2023, plus contributions from other earmarked reserves for specific projects/initiatives of some £7m. This means the total contribution from reserves in 2023/24 will be some £34m: a situation that is not sustainable and which has significantly reduced the financial resilience of the council.

A range of expenditure pressures had contributed to the budget gap. The main pressures arise from pay, expenditure on Council buildings, increased demand age prices for Children's Social Care service provision and an increased demand for temporary accommodation.

The report advised that the Council Tax position for 2024/25, was:



- The Council Tax Base is 59,380, up from 58,500 in 2023/24 and broadly in line with the position assumed in March 2023.
- A 2.99% increase in general purposes Council Tax increase is proposed together with a 2% increase for the Adult Social Care Precept.
- An increase of 4.99% would not require a Council Tax referendum as it would be within the referendum criteria issued by the Government in the PLGFS.
- The Council proposes to continue to provide no Council Tax Empty Property Discount and increase the Empty Property Premium from 1st April 2025.
- Total Council Tax to be generated for use by the Council based on the Tax Base and the 4.99% increase (including the adult care social precept) is £116.2m in 2024/25.
- No adjustment has been made to Council Tax levels for precepting Authorities or Parish Councils. Respective Council Tax levels for 2024/25 will be confirmed during January or February 2024.

Having regard to the proposed increase in Council Tax, Section 14 of the report presented the Administration's approach to balancing the budget for 2024/25 via the budget reduction process. There are a total of 34 proposals presented in accordance with Political Portfolios. These are expected to deliver savings totalling £11.0m and impact approximately 90 FTEs in 2024/25. The proposals would also have an impact on 2025/26 of £4.8m. The proposals were presented in summary at Appendix 4 and in detail at Appendix 5 of the report.

Assuming approval of the 2024/25 budget reduction proposals and taking into account the impact of one-off budget reduction proposals, the budget reduction requirement for 2024/25 reduces to £9.7m and 2025/26 to £11.5m.

The Committee examined the budget reduction proposals.

The Leader of the Council and Cabinet Member for Reform and Regeneration and The Director of Finance were in attendance to introduce the following proposals:

PEG-BR1-701 Capitalisation of Staffing Costs in Project PEG-BR1-729 Catering Service Review COR-BR1-731 Senior Leadership Team COR-BR1-732 Communications and Research Service Redesign

Referring to a question as to whether proposed changes to the Senior Leadership team would affect service delivery Members were informed that the Chief Executive believed that a flatter management structure would not affect service delivery.



The Cabinet Member for Finance & Corporate Resources was in attendance to introduce the following proposals:

COR-BR1-709 Efficiencies in Support services. COR-BR1-710 Exceptional Hardship Payment Scheme COR-BR1-711 Review of financial support and advice services COR-BR1-712 Reduction in Staff - ICT COR-BR1-713 Reduction in IT Application Services & Licensing COR-BR1-714 Reduction in Mobile Phone Savings COR-BR1-730 Centralisation of Business Intelligence functions COR-BR1-733 Reduction of corporate funding for Chief Executive Apprenticeships Programme COR-BR1-734 Introduction of a Vacancy Factor

The Cabinet Member for Health & Social Care was in attendance to introduce the following proposals:

ASC-BR1-715 Commissioning and Contracts ASC-BR1-716 Operational restructure ASC-BR1-717 Focussed Transitions Team – invest to save ASC-BR1-718 Assistive Technology ASC-BR1-719 Operating Model Implementation PHT-BR1-720 Reduce funding for sexual health provision PHT-BR1-721 Public Health Team

In response to questions regarding the potential

The Deputy Leader and Cabinet Member for Children and Young People was in attendance to introduce the following proposals:

CHS-BR1-706 Social Work and Children's Services Integration CHS-BR1-707 Children's Safeguarding CHS-BR1-708 Social Work Services

In response to Members questions regarding whether a reduction in the number of posts would be detrimental to service delivery Members were informed that a greater emphasis on early intervention and prevention would result in improved services.

Members also welcomed the opening of new children's homes in the district which would provide a better experience for children and reduce the costs associated with out of district placements. The Delivery Board would be monitoring the delivery of the children's homes.

The Cabinet Member for Education & Skills was in attendance to introduce the following proposals:

CHS-BR1-704 Home to Schoole 6

CHS-BR1-705 Staffing and Dedicated Schools Grant



The Cabinet Member for Neighbourhoods was in attendance to introduce the following proposals:

PEG-BR1-723 Public Protection Service Review PEG-BR1-724 Environmental Services - Service Delivery Changes to Parks and Cleansing PEG-BR1-725 Highways & Engineering Service Review

The Leader (on behalf of Cabinet Member for Housing & Licensing) was in attendance to introduce the following proposal:

PEG-BR1-722 Strategic Planning and Information - Service Restructure

The Cabinet Member for Communities & Culture was in attendance to introduce the following proposals:

COM-BR1-702 Priority Programme COM-BR1-703 District Team re-organisation

The Cabinet Member for Business, Employment & Enterprise was in attendance to introduce the following proposals:

PEG-BR1-726 Get Oldham Working Service Restructure PEG-BR1-727 Get Oldham Working Delivery Model PEG-BR1-728 Strategic Investment - Reduced account management

With regard to a Members comments regarding Commissioning and Contacts Members were informed that it was no longer possible for the Council to fund services which were the responsibility of other providers.

**RESOLVED** that that the following recommendations be accepted and commended to Cabinet:

1. The policy landscape and context in which the Council is setting its revenue budget for 2024/25;

2. The financial forecasts for 2024/25 and 2025/26 having regard to the Provisional Local Government Finance Settlement and associated funding announcements;

3. The Flexible Use of Capital Receipts at a value of £2.6m for 2024/25 and 2025/26;

4. A proposed overall 2024/25 Council Tax increase of 4.99% for Oldham Council services (2.99% for general purposes and 2% Adult Social Care Precept) resulting in the charges set out at Table 12 of the report;

5. To approve the introduction of a 100% Council Tax Premium to be levied on empty properties and second homes from 1st April 2025 as set out in paragraph 9.34



6. The 2024/25 Budget Reduction proposals at a value of £11.0m with a further £4.8m for 2025/26;

7. The proposed use of £10.8m of reserves to balance the 2024/25 budget;

8. The proposal to draw on the Collection Fund for major preceptors of £137.0m for Borough Wide services and £116.2 m for Council services (subject to confirmation);

9. The proposed net revenue expenditure budget for 2024/25 for the Council set at £287.027m;

10. The proposed fees and charges as set out in the schedule included at Appendix 8;

11. The level of balances supporting the 2024/25 budget of £19.8m underpinned by the agreed policy on Earmarked Reserves;

12. The draft pay policy statement included at Appendix 10;

13. The delegation to the Cabinet Member for Finance and Resources and the Director of Finance to make a final decision on the feasibility of a pensions pre-payment if it represents value for money to the Council (Section 6.2-n).

# CAPITAL STRATEGY AND CAPITAL PROGRAMME 2024/25 THROUGH TO 2028/29

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Consideration was given to a report of the Director of Finance which sets out the Capital Strategy for 2024/25 to 2028/29 and thereby the proposed 2024/25 capital programme, including identified capital investment priorities, together with the indicative capital programme for 2025/26 to 2028/29, having regard to the resources available over the life of the programme.

The Council's Capital Strategy and capital programme are set over a five year timeframe. The proposed Capital Strategy and programme for 2024/25 to 2028/29 takes the essential elements of the 2023/24 to 2027/28 and previous years' strategies and programmes and moves them forward in the context of the financial and political environment for 2024/25. The Strategy look at those projects that are likely to run beyond the five year strategy. This covers a timeframe for the 10 years from 2029/30 to 2038/39.

The Capital Strategy was presented at Appendix 1 of the report. It was noted that The Strategy is aligned with the Creating a Better Place programme. This also incorporates the Medium-Term Property Strategy an its ambition in ways that contribute to a reduction in carbon emissions in support of the Council's Green New Deal strategy.



The Council has set out its capital programme for the period 2024/25 to 2028/29 based on the principles of the Capital Strategy. The Capital Programme and Capital Strategy are influenced by the level of resources considered available. As at the month 8 the anticipated capital expenditure over the five year life of the 2023/24 to 2027/28 strategy was £332.173m, taking 2023/24 aside (£78.633m) this leaves £253.540m for the remainder of the approved 2024/25 to 2027/28 capital programme. The capital programme includes proposed expenditure for 2024/25 of £99.683m of which the largest category is £83.226m of expenditure on regeneration, schools, transport and infrastructure projects within Place and Economic Growth Directorate. Total expenditure decreases to £81.076m, £34.838m, £35.640m and £2.000m in 2025/26, 2026/27, 2027/28 and 2028/29 respectively.

The report also set out the main sources of grant funding available to support the Capital Programme. The 2023/24 capital programme relies on £33.506m of ringfenced and £10.145m of un-ringfenced government grants. As in previous years, a major source of financing remains prudential borrowing. The amount required in 2024/25 (£49.638m).

There will be a continued review of capital spending requirements as the Council has further regeneration ambitions, but affordability and deliverability will be a key consideration in this regard. It is, however, possible that the capital position may change prior to the start of 2024/25 and during the year: Therefore, the overall capital programme position will be kept under review and any new information regarding funding allocations will be presented to Members in future reports.

**RESOLVED** that that the following recommendations be accepted and commended to Cabinet:

1. The Capital Strategy for 2024/25 to 2028/29 at Appendix 1 of this report and summarised at section 2.1 of the report.

2. The capital programme for 2024/25 and indicative programmes for 2025/26 to 2028/29 at Annex C of Appendix 1 and summarised at sections 2.2 to 2.6 of this report.

3. The Flexible Use of Capital Receipts Strategy as presented at Annex D of Appendix 1 of the report

4. The Minimum Revenue Provision (MRP) Policy Statement 2024/25 and method of calculation and Prudential Indicators detailed in Appendix 2 of the report

# 9 TREASURY MANAGEMENT STRATEGY STATEMENT 2024/25 Page 9

Consideration was given to a report of the Director of Finance which present to Policy Overview and Scrutiny Committee, the strategy for 2024/25 Treasury Management activities including the Minimum Revenue Provision Policy Statement, the Annual Investment Strategy and Prudential Indicators together with linkages to the Capital Strategy.



The Council was required through regulations supporting the Local Government Act 2003 to 'have regard to' the Prudential Code. It is required to produce an annual Treasury Strategy for borrowing and to prepare an Annual Investment Strategy setting out the Council's policies for managing its investments and for giving priority to security and liquidity of those investments. The Strategy for 2024/25 covers.

- Economic Update
- Prospects for Interest Rates.
- The Current Balance Sheet and Treasury Position
- Liability Benchmark
- The Borrowing Strategy
- Debt Rescheduling
- The Borrowing Strategy
- The Investment Strategy
- Approved Counterparties, risk management and Investment Limits

• Treasury Indicators which limit the treasury risk and activities of the Council

The report outlined the implications and key factors in relation to each of the above Capital and Treasury Management issues and makes recommendations with regard to the Treasury Management Strategy for 2024/25. The report included the most recently available economic background commentary which reflects the position at December 2023.

**RESOLVED** that that the following recommendations be accepted and commended to Cabinet:

1. Capital Financing Requirement (CFR) Projections as per paragraph 2.4.1 of the report.

2. Projected Balance Sheet position as at 31 March 2024 and future years as per paragraph 2.4.1 of the report.

3. Liability Benchmark as per section 2.5 of the report.

4. Borrowing Strategy for 2024/25 as per section 2.6 of the report.

5. Annual Investment Strategy as per section 2.7 of the report, including counterparties and treasury limits

6. Treasury Management Prudential Indicators at section 2.8 of the report.

# HOUSING REVENUE ACCOLUNT ESTIMATES FOR 2024/25

# THROUGH TO 2028/29 AND PROPOSED OUTTURN FOR 2023/24



**The Director of Finance submitted a report** setting out the HRA 2024/25 proposed original budget and the forecast outturn for 2023/24. The provisional strategic budgets for 2025/26 through to 2028/29 were also presented.

HRA activities are a key element of the Council's Housing Strategy (approved by Council on 10 July 2019) which aims to provide a diverse Oldham housing offer that is attractive and meets the needs of different sections of the population at different stages of their lives. After taking all relevant issues into account, the projected financial position for 2023/24 is estimated to be a £0.032m favourable variance when compared to the original budget forecast for 2023/24 approved at the Budget Council meeting, 1 March 2023. Of this variance, £0.273m is due to higher utility costs and increased unitary charges. This adverse variance is offset by £0.305m higher than anticipated brought forward balances from 2022/23. The estimated balance at the end of 2023/24 is projected to be £20.884m.

The closing financial position for 2024/25 shows an estimated HRA closing balance of £19.571m which is sufficient to meet future operational commitments and the potential financial pressures identified in the risk assessment.

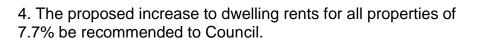
The 2024/25 position was presented after allowing for a proposed increase in dwelling rents of 7.7%, an increase in nondwelling rents in line with individual contracts, a nominal increase of 2% on service charges and the setting of Extra Care Housing concierge charges to fully recover costs. The majority of HRA tenants are either the recipient of Housing Benefit or Universal Credit, meaning that part or all of the increase will be covered by tenant's benefits. Coupled with the recent increase in the Local Housing Allowance, it is assumed that the proposed increase in rents will not represent an unmanageable additional financial burden to tenants. In order for the Council to finance the construction of any new build social housing through the HRA, it is essential that increased costs are covered by rent increases so that the HRA can remain financially sustainable. The financial projections for the HRA over the period 2023/24 to 2028/29 show an overall reduction in the level of balances from £22.584m at the start of 2023/24 to £16.872m at the end of 2028/29.

Resolved:

1. The forecast HRA outturn for 2023/24 (Report Appendix A) be noted

2. The proposed HRA budget for 2024/25 (Report Appendix B) be recommended to Council.

3. The Strategic estimates for 2024/25 to 2028/29 (Report Appendix D) be noted. Page 11





5. The proposed increase to non-dwelling rents as per individual contracts be recommended to Council.

6. The proposal that service charges are increased by 2% be recommended to Council.

7. The proposal to set Extra Care Housing concierge charges to fully recover actual costs be recommended to Council.

The meeting started at 6.00 pm and ended at 8.15 pm

# Public Document Pack Agenda Item 7 <u>GOVERNANCE, STRATEGY AND RESOURCES SCRUTINY BOARD</u> <u>08/02/2024 at 6.00 pm</u>



Present: Councillor McLaren (Chair)

Councillors J. Hussain, Moores, Surjan and Sykes (Substitute)

Also in Attendance: Councillor Al-Hamdani

Councillor Quigg Sarah Johnston Chris Kelsall

Andrew Mather

Liberal Democrats Shadow Cabinet Member Finance and Corporate Resources Conservatives Director of Finance Assistant Director of Finance (Capital and transformation) Constitutional Services

# 1 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Al-Hamdani, Hince and Woodvine. Note: Councillor Al-Hamdani had given his apologies in order to present a report to the Scrutiny Board.

# 2 URGENT BUSINESS

There were no items of urgent business received.

# 3 DECLARATIONS OF INTEREST

Councillor Surjan declared a non-prejudicial pecuniary interest in Items 6 and 7 in relation to the funding of voluntary organisations.

# 4 PUBLIC QUESTION TIME

No public questions had been submitted.

#### 5 LIBERAL DEMOCRATS BUDGET AMENDMENT PROPOSALS 2024/25

Consideration was given to a report outlining the Liberal Democrat Budget Amendment Proposals 2024/25 which presented to the Scrutiny Board, the Liberal Democrats suggested amendments to the Administration's Budget proposals for 2024/25 and offered some forward-looking proposals to achieve savings in future years.

The Liberal Democrats Shadow Cabinet Member for Finance and Corporate Resources, Councillor Al-Hamdani was in attendance to introduce the report and answer questions. Councillor Al Hamdani thanked officer for their assistance in preparing the proposals but pointed out the difficulties caused by the short timescale of the budget process.

The Liberal Democrats Capital Investment Proposals proposed £2m additional capital investment required to deliver 'Investment in Our Districts' which would be financed by redeploying part of the Fund for Emerging Prioping Prioping and the report 'Capital Strategy and Capital Programme 2024/25 to 2028/29' considered by the Board on 25 January 2024. The proposed expenditure left a total of £7.426m remaining within the Fund and did not require any Prudential Borrowing and therefore neither added expenditure to the Capital Programme nor incurred any additional revenue expenditure in the form of capital financing costs.



The Liberal Democrats proposed a range of additional budget reduction proposals for 2024/25 which would make £0.311m available for investment with a further £0.139m in 2025/26 as detailed in Section 4 of the report. The resource would be used to invest in a range of proposals aimed at improving the lives of residents within the borough. Proposed additional investments included:

Highways and Pavement Repairs (£0.100m) Recreational and Green Spaces (£0.100m) Youth Services (£0.050m) Investment in Crime and Safety (£0.050m) Whit Friday Band Contest (£0.011m)

Budget reduction proposals:

**OPP-BR1-201** – Reconsideration of Council priorities with regards to the communications and Research Service (£0.365m)

**OPP-BR1-202** – Reduction in mileage budgets to reflect change in work practices (£0.055m)

**OPP-BR1-203** – Reduction in Trade Union Facilities Time (£0.070m)

**OPP-BR1-204** – Review of car allowances to reduce the amount paid as a lump sum to staff doing zero or minimal mileage (£0.050m)

**OPP-BR1-205** – Reduction in the Stationary Budget (£0.010m)

The report also suggested several areas for future consideration by the administration.

The Director of Finance in the role of Responsible Officer under Section 151 of the Local Government Act 1972 had evaluated the proposals and confirmed that the budget amendments as presented were robust and deliverable. However, as it was an alternative set of budget options the opportunity for testing the risks associated with the proposals are more limited and it is therefore necessary to afford a level of caution in presenting these alternatives.

# **Resolved:**

1. That the following budget reduction proposals are accepted and commended to the Cabinet:

OPP-BR1-201 – Reconsideration of Council priorities with regards to the communications and Research Service (£0.365m)



OPP-BR1-202 – Reduction in mileage budgets to reflect change in work practices (£0.055m)

OPP-BR1-204 – Review of car allowances to reduce the amount paid as a lump sum to staff doing zero or minimal mileage ( $\pounds$ 0.050m)

2. The remaining budget proposals contained in the report be rejected.

#### 6 CONSERVATIVE BUDGET AMENDMENT PROPOSALS 2024/25

A report was submitted presenting Conservative Group proposals for amendments to the Administration's Budget for 2024/25. Councillor Woodvine, Shadow Cabinet Member for Finance and Corporate Resources, had submitted a written introduction to the proposals as he was unable to attend the meeting. Councillor Quigg attended to answer questions from members of the Scrutiny Board.

Councillor Woodvine's introduction: Thanked Finance officers for their support in the production of the budget amendment proposals. Concurred with the Liberal Democrats that the tight turnarounds and timeframes had not allowed the Group to put together as rigorous proposals as they would have liked. the Conservative Group were proposing for the third consecutive year no increase in Council Tax for General Purposes. The Group accepted the Administration's budgetary reductions and unfortunately the use of reserves.

Councillor Woodvine reported that the Groups Budget is balanced and makes further budgetary reductions – these are in addition to those of the Administration and the primary reason for these is to counter the proposed increase in Council Tax for General Purposes. The report proposed an additional £1m to be taken out of reserves to fund the Council Tax freeze.

The proposed Budget reductions prioritised reducing non statutory staffing and service costs. Savings were proposed across: Executive Management; District Partnerships (but not including Council Ward Budgets); Communications; Administration and stationery; Elected Members' Allowances (Cabinet and Committee Chairs); and Mileage and car allowances.

The Conservative Group proposed abolishing the 'Big Bang Bonfire' and creating a fund for community events across the Districts including Christmas, Whit Friday and other events. The report proposed reappropriation of funds for the Council's capital programme – this includes investing in the Royton and Shaw District Centres and a Saddleworth Health Centre. Priorities identified by our Group. Additional investment was also proposed for highways across the Borough.



Councillor Woodvine concluded that the priority of the Conservative Group is to keep taxation at the lowest possible level.

Details of the proposals were contained in Section 3 of the report and were summarized in Appendix One. Business Cases for the individual budget reductions were summarized in Appendix Two of the report.

The Director of Finance in the role of Responsible Officer under Section 151 of the Local Government Act 1972 had evaluated the proposals. The proposal not to increase the level of Council Tax for general purposes would significantly increase the budget challenge for 2025/26 and later years and as such must be considered a high-risk proposal given the financial pressures the Council will continue to face.

Councillor Quigg answered several questions from members on the proposals. Councillor Quigg again pointed out that difficulties were faced in obtaining information across all departments and that the Councils finances needed to be much more open and transparent to elected members and to the public, so they can access and engage with them properly

#### **Resolved:**

That the Cabinet be recommended to reject all of the recommendations of the report.

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### GREATER MANCHESTER COMBINED AUTHORITY'S SCRUTINY COMMITTEE (GMCA) HELD ON 13TH DECEMBER 2023

The Scrutiny Board received and considered the minutes of the meeting of the Greater Manchester Combined Authority Scrutiny Committee held on 13<sup>th</sup> December 2023.

Resolved: That the minutes be noted.

#### 8 WORK PROGRAMME

The Scrutiny Board considered its Work Programme for 2023/24.

Resolved: That the Governance, Strategy and Resources Scrutiny Board's work programme 2023/24, be noted.

#### 9 KEY DECISION DOCUMENT

The Board considered the Key Decision Document, which records key decisions that the authority is due to take.

Resolved: That the Key Decision Document be noted.

10 **RULE 13 AND 14** 

There was nothing to report under Rule 13 and 14.



The meeting started at 6.00 pm and ended at 7.15 pm

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